APPROVED TOWN OF PELHAM **BOARD OF SELECTMEN - MEETING MINUTES** June 23, 2020 APPROVED – July 7, 2020 **CALL TO ORDER** – Mr. Haverty called the meeting to order at approximately 6:30PM Robert Haverty, Heather Forde, Jaie Bergeron, Hal Lynde, PRESENT: Kevin Cote, Town Administrator Brian McCarthy ABSENT: None **PLEDGE OF ALLEGIANCE MINUTES REVIEW:** June 9, 2020: **MOTION:** (Cote/Lynde) To approve the June 9, 2020 meeting minutes as amended. **VOTE:** (5-0-0) The motion carried. ANNOUNCEMENT(S) Mr. Lynde announced the Concerts on the Village Green season would commence Wednesday, June 24, 2020 beginning at 6pm. In the event of rain, the concert will be postponed to Thursday, June 25, 2020. **OPEN FORUM** Ms. Charlene Takesian came forward to represent Pelham Community Spirit. She noticed the Board listed an agenda item under 'Discussion' regarding Town fireworks. She stated the correct date was Saturday, August 29, 2020. APPOINTMENT(S) Health Officer Karen McGlynn and Fire Chief James Midgley – COVID-19 Pandemic update

Ms. McGlynn provided information regarding the latest statistics in Pelham and the State. The State currently has 929 documented positive cases with 54 hospitalizations. The State's positive percentages continue to decline with a little jump at the end of last week. The Town has held at approximately 7 cases for about a week. Although the Governor lifted the social gathering restriction people are still encouraged to social distance and wear masks. Those that fall into the high-risk categories are encouraged to stay home and only leave for essentials. Ms. McGlynn informed Hillsborough County accounted for 65% of all cases in New Hampshire; both Rockingham County and Hillsborough County combined accounted for 80% of all hospitalizations since COVID started. She noted there had been huge surges in other states that had completely opened; even though numbers were coming down in New Hampshire it remained at risk for having the same thing happen. She informed 16,868 New Hampshire residents have been tested for COVID antibodies with only 598 positive results (3.5%). This indicates low prevalence of past COVID infection which leaves potential for a large outbreak. Ms. McGlynn reviewed the hand sanitizer warning issued by the FDA.

Chief Midgley spoke about the national numbers of positive COVID cases that had 'sky-rocked' within the last two weeks. He understood people were growing tired of wearing masks and social distancing; however, there was an end goal and they wanted to be cautious.

Junkyard License applications review/approval

Mr. Bergeron recused himself.

 <u>Coombs Used Parts</u> (Mammoth Road) - Mr. McCarthy informed they had met the criteria and passed all the proper inspections by the Fire Inspector and Code Enforcement. There was no representative present for Coombs Used Parts. Mr. Haverty asked the Board if they had any questions for the applicant. Mr. Lynde assumed all signoffs had been received from the Town's inspectors. Mr. McCarthy replied everything had been done.

MOTION: (Forde/Cote) To approve the junkyard license for Coombs Used Parts.

VOTE:

VOTE:

(4-0-1) The motion carried. Mr. Bergeron had recused himself.

<u>Jack Mansur Auto</u> (76 Dutton Road) - Mr. McCarthy informed they had passed all necessary inspections from the Fire Department/Fire Inspector and Code Enforcement. He said there were no issues with the application. There was no representative present for Jack Mansur Auto. Mr. Haverty asked if there were any questions for Mr. McCarthy or the applicant. There were none.

MOTION: (Cote/Forde) To approve the junkyard license for Jack Mansur Auto.

(4-0-1) The motion carried. Mr. Bergeron had recused himself.

Jean Guys Used Cars and Parts (180 Marsh Road) Mr. McCarthy informed they had passed all the required inspections with the Fire Inspector and Code Enforcement. There were no issues with the application; all paperwork and signatures were in order. There was no representative present for Jean Guys Used Cars and Parts. Mr. Haverty asked if there were any questions for Mr. McCarthy or the applicant. There were none.

MOTION: (Forde/Cote) To approve the junkyard license for Jean Guys Used Cars and Parts.

VOTE:

(4-0-1) The motion carried. Mr. Bergeron had recused himself.

Mr. Bergeron returned to the Board.

DISCUSSION(S)

Town Hall reopened/return to normal business operations

Mr. McCarthy informed they had reopened Monday and were back to full staff and full operations. He stated the process was a seamless transition. He commended all the offices for their ability to continue serving customers either by appointment or in a controlled environment. The Town's on-line abilities and drop box (in front of the Municipal Building) helped the operation. The drop box had worked well, and citizens were happy having it in place. He said it will remain in place. Mr. McCarthy took a moment to commend Town Clerk/Tax Collector Dorothy Marsden, Deputy Town Clerk/Tax Collector

Linda Newcomb, Clerk Regina Molloy, and Clerk Kelly Salois for a job well done during the past months. He also commended Assessing Assistant Sue Snide, the employees in the Planning Department and everyone who ensured the service to the community was not interrupted. He stated they had opened up to normal operations. He noted the Transfer Station was back open 100%.

Mr. Cote inquired about waste recycling at the Transfer Station. Mr. McCarthy will seek information from the Road Agent.

Liberty Utilities sidewalk project update

Mr. McCarthy announced the Liberty Utilities sidewalk project would begin Wednesday, June 24th. The sidewalk will start at Pelham Memorial School and travel south along Marsh Road to Willow Street. This was an arrangement made with Liberty Utilities when they brought natural gas down Marsh Road; the Town made an agreement to have a sidewalk put in as most of the pedestrian traffic was school children. Work on the sidewalk may occur on some Saturdays in an effort to speed the project up. The project was expected to wrap up in mid-August.

Potential drought conditions in our future

 Mr. McCarthy pointed out there hadn't been a lot of snow during winter or a lot of rain in the spring. As a result, the ground water supply was low, and the State has deemed New Hampshire 'abnormally dry' which is the lowest threshold for drought. Out of an abundance of caution he said he was getting word out early for people to start some type of a water conservation plan. He will keep everyone up to date with information.

Vote to accept GOFERR Funds from the State/Replenish budget salary line items

Mr. McCarthy informed the Governor's Office for Emergency Relief and Recovery ('GOFERR') (essentially the CARES Act) was money the Governor put together for towns to offset COVID-19 pandemic costs. He stated anything the Town spent toward COVID-19 had been categorized separately in the accounting software. There was a little under \$5,000 of expense. Mr. McCarthy was seeking: 1) the authority to sign the application and 2) to accept the money when it comes in to be disbursed into the necessary category within the budget to replenish funds. He noted typically when funds are received, they're put into the General Fund; however, the GOFERR allows a provision for the Board to vote to put the money back where it was spent. An application was submitted May 28, 2020. He noted the State requires meeting minutes to show the Selectmen's authorizations.

MOTION: (Forde/Cote) To authorize Town Administrator McCarthy to sign the application for the GOFERR Fund/CARES Act reimbursement.

VOTE: (5-0-0) The motion carried.

MOTION: (Forde/Lynde) To disburse GOFERR/CARES Act funds to the appropriate Town budget lines.

VOTE: (5-0-0) The motion carried.

PUBLIC HEARING: The Town ceasing the plowing of private roads

129 Mr. Haverty provided guidance for how the hearing would be conducted.

Mr. Ray Gladu, 9 Campbell Road, President of the Campbell Grove Association came forward and read from a prepared letter. He told the Board the association was established in the 1940 and consisted of Campbell Road, Methuen Road, Andover Street and Gaston Street; a total of .45 miles of road. He said the 28 taxpayers had paid the Town to plow/salt the roads since 1950s. Last year they paid \$2,800 to have the roads cleared of ice and snow; the fee does not include general maintenance. The association signs a waiver each year acknowledging the Town is not responsible for any damages to private property caused by the plows. Mr. Gladu stated the association was willing to work with Town Counsel if there needed to be changes made to the waiver. They understood allocating Town resources was an issue, but the association didn't feel they should be penalized because the Town was growing. He reiterated they had paid fees for the Town to plow since the 1950s. He stated a portion of property taxes went toward snow removal and wanted to know if they would be given a refund on their taxes if the services were no longer offered. Mr. Gladu told the Board safety was a major concern as there were elderly and handicapped citizens living within the association. They wanted to know what would happen if emergency services were needed during the winter. He said it wouldn't be acceptable to send a sander/plow on an as-needed basis; the Town could be held liable if the worst were to happen. Mr. Gladu would like to hear if the Police and Fire Departments approve of the changes. Campbell Grove Association felt they should be grandfathered into the plowing and sanding as had been done for the past seventy years. He stated they would pay as they had in the past.

Mr. Gladu then offered his own comments/opinion, separate from those of the association. 1) when a change as significant as this is being considered the Town should notify each homeowner. As president of the association he was notified through hearsay and 2) the Town should not have chosen to make this type of a change during a time of a national (pandemic) crisis.

Mr. Lynde indicated the Town was forbidden by State Statute and a Supreme Court decision to spend any money coming from property taxes to do any work on private roads. He said they were faced with a further dilemma if they continue maintaining the roads, they may be forced to accept them as Town roads and be responsible for bringing them up to grade. He noted there were several organizations that hire their own contractors who do a good job. He understood the resident's concerns and supported them for several years; however, they were faced with the Town being affected.

With the anticipation of this coming, Mr. Gladu told the Board he had tried three different contractors that plow in Town. The contractor who currently plows Campbell Grove Association is Boyden. He received a response from Mr. Boyden. He said when Mr. Boyden heard they currently paid \$2,800, he informed he didn't think he could do it (clear the roads) for that amount. Mr. Gladu stated the situation put the citizens in a bind and he may have to ask the Town for help to make it happen. Mr. Haverty said Mr. Gladu's conversation with Mr. Boyden spoke in and of itself to the nature of the court order that prevents the Town from spending tax dollars to plow a private road. He said if a private contractor has indicated they couldn't clear the roads for that amount (\$2,800), the amount is well-below a fair market price and in conflict with the court's order. Mr. Gladu understood the problem but also understood part of his tax dollars went toward removing snow from his house. Mr. Haverty replied Mr. Gladu's tax dollars do not go toward removing snow in front of his house; the tax dollars go toward removing snow from Town roads. He said the money paid to the contractor is for removing snow from in front of his house (on a private street). As stated by the court (1989 Clapp v. Jaffrey), tax dollars should not be used to plow a private road. Mr. Gladu asked if the roads within building projects that had not been accepted by the Town were paid by the contractors. Mr. Haverty answered yes.

Mr. George LaBonte, 5 Gaston Street thanked the Board for conducting the hearing and wanted them to know how important it was for the Town to continue plowing. He wanted the Board and other Town citizens to understand the private roads being discussed had been around since the 1930s and were built

prior to the road standards currently in place. He noted there were 28 taxpayers (Campbell Grove Association) that were unfortunately in a situation they didn't create. He understood there was a Statute that states no tax dollars are to be spent on plowing the roads which was the reason they had been paying the Town to do so. He added they maintained the property and met with the Road Agent to ensure the roads were satisfactory. He reiterated the homeowners didn't create the situation and believed the Town didn't charge for plowing the roads until approximately 15-20 years ago. He believed a major problem people would have is refinancing or selling their homes. He also believed insurance would be a problem for residents if the Town would not help them and continue plowing the roads. Mr. LaBonte mentioned every year the residents (and representatives) sign a waiver to relieve the Town of any liability. He wasn't aware of a situation that a town was sued for damages; being an attorney and a resident he watches for such things.

Mr. Haverty asked Mr. LaBonte how he would advise one of his clients if a judge informed them not to do something or they would be held in contempt of court. Mr. LaBonte questioned if there was a pending order in front of the Town. Mr. Haverty replied there was a 1989 order from a judge that instructed the Town to stop or they would be held in contempt of court. Mr. LaBonte commented they didn't have a judge actively telling the Town not to plow the (private) roads given the fact that the taxpayers living on the roads were paying the Town to plow/sand the roads. Mr. Haverty asked Mr. McCarthy if the Town had a judge who told the Town of Pelham to stop or the Town would be held in contempt. Mr. McCarthy answered yes; it was a 1989 court decision where the Town was sued by citizens. Mr. Haverty believed Mr. LaBonte (as an attorney) could understand the position the Town was in. Mr. LaBonte replied the Town didn't have a court order stating they were in contempt; he felt the question wasn't a direct comparison 'apples to apples'. Mr. Haverty stated the Town had a court order that told them to stop or the Town would be held in contempt. He informed (residents on private roads) don't pay taxes to have the Town plow the road in front of their house. He said taxes are paid to plow the Town roads; a contractor is (hired or) paid to plow private roads or people clear their own road. By virtue of the court order the Town is not allowed to use tax dollars to plow the private roads. He added when a person bought a house on a private road, they accepted the responsibility. Mr. Haverty heard Mr. Gladu inform he couldn't get Mr. Boyden to plow for \$2,800 which indicated to him the Town was subsidizing the cost by using tax dollars. They would place the Town in jeopardy by continuing to do so. Mr. LaBonte reiterated his point that the comparison wasn't 'apples to apples' because the Town was not spending tax dollars to plow the roads. He stated the citizens who lived on the roads were paying the Town to do so. He added there was no live court order that states the Town cannot conduct the activities it was currently conducting.

Mr. Kevin Crooker, 2 Andover Street didn't feel \$2,800 was such a great deal. He said businesses were able to receive a 'break' when they bought things as a group (such as insurance). He understood through past discussions that the Town determined the per mile cost (based on its cost) and charged the association accordingly. He stated the Town didn't spend any taxpayer money on their roads; the association was charged the Town's cost to plow the roads. Mr. Crooker told the Board he was worried and a little upset. He received papers from the Road Agent each year of what needed to be fixed before the Town would plow. No one informed him the Town wouldn't be plowing the roads anymore. He was also concerned about his neighbors that looked to others to help them out because they couldn't do it themselves. Mr. Crooker informed he had been in the neighborhood since the early 1960s and the Town had always plowed the road. He heard a lot of arguments but felt the Board did not have all the information when they made their decision. He believed he should have been notified and the Board should have had a discussion before making their decision. He stated there was no taxpayer money paying for the plowing.

Ms. Karen Provencal, 36 Wood Road told the Board for the last ten years she handled the plowing packets received from the Town for plowing Wood Road. She noted the Town's attorney drafted all

the liability waivers and turn around waivers. She wanted to know why the Town was canceling the program after it had been running smoothly for the better part of ten years. Mr. McCarthy replied during his employment of six years (as Town Administrator) the discussion had come to the Board of whether it was a viable program for the Town. One reason was because the fees being charged were well below what fair market fees would be and another reason was based on Town Counsel's research and discussions with the New Hampshire Municipal Association ('NHMA'). He stated a lot had changed regarding liability. Ms. Provencal questioned if the waiver language could be changed. He pointed out the fees were set by the Town and paid without complaints by the residents. Mr. Haverty replied the issue was less about waivers and more about the expenditure of tax dollars to plow private roads. Ms. Provencal reiterated the expense of plowing the road was set by the Town. It was Mr. Haverty's opinion they were canceling it due to the court order saying they couldn't do it. Ms. Provencal pointed out the court order was in 1989 and the program had been running smoothly for the last ten years. Mr. McCarthy noted although a liability waiver is signed it doesn't relieve the Town completely from liability. He said if the Town continued to plow the roads it may be liable to absorb them as Town roads. He explained the Board didn't take the situation lightly because they understood there could be a hardship. They looked at the waivers, reviewed the system and did an analysis in conjunction with consultation from Town Counsel and the NHMA. Ms. Provencal asked if there was any truth to the fact that the Town ceasing was because there were large developments being plowed that affected the pond neighborhoods. Mr. Haverty stated there was no fact in that whatsoever.

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Ms. Provencal failed to see why they couldn't adjust the waiver so they could continue a program that had been in existence for the past ten years. She reiterated the Town sets the rate and the residents pay. Mr. Haverty asked Ms. Provencal if she was an attorney. Ms. Provencal answered no. She said for the last ten years they had a waiver that covered the Town in order to help its citizens with the plowing situation. She said the Town could not say they were subsidizing the program because they were not doing so; the Town sets the rate. She added the Town could not say there was a liability because the Town's attorney designed/wrote the waivers. She did not understand why the Town would end the program after it had been running smoothly for the better part of a decade and helping its citizens.

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Mr. Lynde appreciated what Ms. Provencal was saying. He said he was in his 32nd year as a Selectmen. He said they thought it was a good idea and tried to support it but had been warned based on a New Hampshire Supreme Court decision indicating the Town cannot spend a single cent of Town money. Ms. Provencal stated the Town was not spending any money. The Town set a price and the residents were paying it. Mr. Lynde replied they were spending Town money because it turned out the residents weren't being charged enough and the cost had to be adjusted. They had faced the dilemma during the last several years. He said they reviewed costs each year and explained they couldn't figure the right dollar amount because it was unpredictable. Ms. Provencal replied the Town sets a budget for its contractors to plow the roads. She said they know the depreciation levels and costs of their equipment. The Town has been figuring out the cost for the last ten years. Mr. Lynde stated exact costs could be predicted if they knew exactly what they would be plowing and how long it would take; however, no one can do that with snowplowing. Ms. Provencal stated if that is the case it would include every private and every public road. Mr. Lynde replied after-the-fact they can figure it out but not beforethe-fact. He said winter snow plowing is based on an estimate of what they think it will cost. He said the Selectmen have been put on notice that they are putting the Town at risk. In addition, he learned plowing private roads shouldn't be done as part of a normal route. Ms. Provencal stated Wood Road was on a normal route. She didn't know how the Town would be able to plow Webster Road without plowing Wood Road. She wanted to know how the Town would stop plowing in that area and if huge snowbanks were going to be left. Mr. Lynde didn't have all the answers. He has been learning what all the restrictions were and said the Board felt the Town was at risk. Ms. Provencal told the Board she still didn't have an answer as to why the Town was all of a sudden done with the program. Mr. Lynde replied they had been talking about it for several years. Mr. Haverty read aloud the rule from November

21, 1988. He said Town Counsel and another New Hampshire legal entity were telling the Town to discontinue the practice.

Mr. McCarthy noted a lot of the roads weren't up to Town standards and during storms plows and equipment get damaged/broken. Repair costs come from money in the Highway budget.

Mr. Tim Doherty, 29 Wood Road felt the Selectmen were being disingenuous with the Town. He didn't think the Board had knowledge of how things went out to bid; individuals pay more than a group would. He believed it was disingenuous for the Selectmen to say Town money was being spent to plow the private roads. He said the Town works for its citizens; the Selectmen are public servants voted into office. He said when the Town receives a price for something, they get it at a broad scale; residents would receive a price as an individual homeowner which would be higher than the Town's price. Mr. Doherty didn't feel the Board's statements would hold up in court. He felt the attorney's opinion 'blew with the wind' and noted every time two lawyers go to court one loses. He stated the Selectmen worked for the Town and had to make their own decisions. Mr. Doherty said homeowner associations had the ability to get insurance, a mortgage etc. and questioned what would happen to the roads that don't have associations. Currently those residents could tell a bank/insurance company the Town will plow. Now, the Board made a decision before speaking with the residents. He believed they should think about what they wanted to do for the Town (its citizens), the Selectmen work for the people. He asked the Selectmen not to go by what they decided prior to the meeting and instead go by what their 'gut' was telling them. He said the Selectmen were voted in to help the citizens. Mr. Doherty felt another disingenuous thing was for the Selectmen to say a court order prevented them from plowing the road. It says they can't use Town money to plow the roads. He said they can plow the roads because they had been doing it; if they can't, then the Town is admitting they've been violating the court order for years. He said a lot of what the Selectmen were saying did not have truth behind it and they were trying to cover what they had already decided.

Mr. Joost Verhofstad, 96 Webster Avenue believed he understood the Board's predicament of having a court order indicating they can't spend taxpayer money along with the liability of doing so, and they can't find a way to help the residents without spending taxpayer money. He proposed the Selectmen sum up all their concerns and allow the residents to come up with a proposal that meets all the requirements. He asked if they would consider going so. Mr. Lynde replied he would be interested but didn't know how they could get there. He said there were two aspects; 1) if they could predict or tally what was spent on the roads and 2) the Town would have to change the way they plowed the roads. If they could agree to those things and get 'blessings' from attorneys, he felt it may be worthwhile. Mr. Verhofstad asked the Board to make a list of the things they wanted the residents/roads to comply with to see if the residents could come up with a proposal that respects the Board's concerns and laws they want to abide by.

Mr. Cote asked how much they pay each season for winter plowing. Mr. Verhofstad didn't know the exact amount. Mr. Cote asked if it was a flat rate no matter how much it snowed. Mr. Verhofstad believed they paid a flat rate. He asked the Board to tell the residents what their problems were, so they had an opportunity to address them. Mr. Cote wanted to know what would happen if the plowing was put out to bid to three companies and the cost came back higher than the current cost. Mr. Verhofstad asked the Board to allow the residents to propose a solution to the Selectmen's concerns. Mr. Cote replied the concern was the residents were paying a flat rate to plow. Mr. Verhofstad said if that doesn't work, they could let them know what the financial considerations needed to be. Mr. Cote stated the Town couldn't use taxpayer money to maintain the road for plowing. He said when a flat rate is paid it doesn't account for the possible snowfall in that year; there would have to be another solution. Mr. Verhofstad understood the concern and asked if the Board was willing to consider allowing the residents to address them. Mr. Cote said there were other things to satisfy. Mr. Verhofstad

asked if Mr. Cote felt there was no way the residents could come up with a solution. Mr. Cote responded by saying probably not. He felt part of the solution would be to fix the roads. Mr. Verhofstad reiterated his request for the Board to list their concerns.

Mr. Haverty believed Mr. Cote's concern was how the Town could avoid getting into a situation of expending taxpayer dollars to plow the (private) roads. He said the solution to not expending taxpayer dollars was to find a private contractor to plow the road and have the residents of the street pay the contractor directly. From what was being said, Mr. Verhofstad asked if the Selectmen saw no way of working with the citizens. Mr. Haverty said he wouldn't say there was 'no way' although he didn't know what way would get them to a situation where they could properly budget/forecast how much money they were going to need from all the residents of all the private roads to adequately fund a contract with a private provider to plow the roads. He felt it put the Town in an awkward position of trying to take private funds to pay private employees to plow private roads. Mr. Verhofstad wanted to know if the Board was open minded or willing to allow the residents to come up with a satisfactory solution for consideration. He felt he was hearing negative vibes. Mr. Haverty said the Selectmen didn't want to spend any taxpayer money on plowing private roads. He welcomed feedback on how to address that particular problem and added it might start a conversation. He informed his email address and phone number were listed on the Board of Selectmen's webpage. He was happy to have a conversation.

Mr. Frank Soars (sp.), 83 Webster Avenue believed residents should have been notified about the meeting by mail. He agreed with the other people speaking and felt it would cost more money. He said it didn't make sense for the Selectmen to use a decision made in 1989 to justify what they were doing now. He said he's lived in his house for twenty-two years and the Town had used the program since he moved in.

Mr. John Patterson, 7 Gaston Street told the Board he believed the Town adjusted what they paid for plowing based on the previous year. He inquired if there was any Town liability for ambulance, fire, elderly etc. He also wanted to know if there was any liability for him paying toward a plow fund that didn't go in front of his home. Mr. Haverty replied the Town was not liable for emergencies that occur on a private road if the Town is not maintaining them. Mr. Patterson believed the answer as to how the Town charges per season was already in place because it's based on what it cost the Town the prior year.

Mr. McCarthy said there was discussion regarding fees and adjusting numbers. He said he understood the fees but pointed out there was a legal predicament for the Town. He said no matter what rate the Town charged (for plowing) they were receiving advice to discontinue from Town Counsel. Although the program started ten years ago, it was a quite a different world. He said it was at that time the Board learned from counsel (through legal research) that the Town should not being doing it. The topic had been discussed at many Selectmen meetings and it got to a point that counsel advised they had to stop because it was putting the Town at risk. He knew people didn't want to hear it, but it was the advice they were receiving. Mr. McCarthy believed the fees could be worked out, but he didn't know how they could get around the legal issue they would face based on the attorney's advice. He said in September 2019 Town Counsel told the Board to stop immediately; however, the Selectmen felt it was too close to winter and might put people in a predicament with such short notice and tabled it to the spring. The topic came back on the table, the Board solidified the information from the attorney and took action accordingly. Additionally, when people had contact with the Highway Department Administrator last fall (for snow plowing) she explained to people that there was a high probability the program wouldn't continue. Mr. McCarthy said the Town Attorney's job was to protect the Town from liability, lawsuits etc. they were bound to follow their advice. He said there was no one on the Board who was not sensitive to what was going on. He pointed out Mr. Haverty asked to have the hearing so

everyone could have a conversation. He said they tried to do as much research as possible to find out if they could continue or not. Mr. McCarthy stated they had been spending taxpayer money because it was causing a maintenance problem for Town vehicles. It was a fact that Town vehicles had been damaged and the cost was not part of whatever rate was being paid; the cost came out of the budget. This point goes back to the lawsuit, the Town can't spend any money out of the maintenance budget to repair the vehicles that are being broken on private roads. He said the fee is the fee; the issue is the legality of it. He said if they continue the practice, they could be subject to more litigation.

Mr. Patterson asked if the Town was opening itself up for more liability. His house is located near the end of the association and questioned what he could do if no one else above him wanted to plow. He appreciated the Board hearing their concerns. Mr. Haverty didn't know how to solve the problem. Mr. Patterson said the situation put everyone in the room in a hardship.

 Mr. Andy Kuzmich, 25 Wood Road didn't see any will to help them out. He said the Selectmen had to remind themselves they were here for the citizens and worked for the citizens. He felt the Board had a myopic view on what they wanted to do. He asked that they tell the people what could be done. He asked if the Town had quantified the expense it would be to take on some of the roads. He noted residents on Wood Road each had individual mailboxes. He spoke about the court order from the 1980s and suggested the Town get a different lawyer and a different opinion. He said if the opinion came from a Town lawyer, they were also the people's lawyer. Mr. Haverty replied it was not the Town lawyer's opinion, it's a judge's opinion. There is case law Clapp v. Jaffrey that says the Town can't do it. Mr. Kuzmich stated the Town had been doing it and had not given a reason why it was being changed. He felt the Selectmen tried to 'pull a fast one' and added they should have been notified. Mr. Haverty took exception to the statement because as the Chairman he did not try to 'pull a fast one'. He said Mr. Gladu will tell Mr. Kuzmich that they had multiple conversations on the phone and committed to hold a meeting to allow residents to meet with the Board during the first public meeting they could be all together in a room and not via telecommunication. He reiterated he did not try to 'pull a fast one' or try to run and hide from the situation. He said by evidence of residents being at the meeting the Selectmen were not hiding from anything. Mr. Kuzmich replied the residents have associations who talk and work together; they weren't notified. Mr. Haverty stated the residents were at the meeting because the Selectmen put the topic on the agenda for a public hearing. He said they had already taken action on the matter and under no obligation to hold a public hearing. He said out of a spirit of wanting to hear from residents and give them a chance to air concerns, he offered to hold a public hearing in person.

Mr. Cote noted the Board took a vote in August 2019; this isn't the first time they've discussed the topic. He said they probably would have 'pulled the trigger' at that time if it wasn't so late in the season. He noted during those meetings the Board had discussed the history of the roads, cottages, etc. and how they morphed. They also spoke about asking the voters to redo the roads and the possible environmental impacts of paving them as well as concerns regarding the location of septic systems. He said the Board put a lot of consideration into the matter and if the Town would vote to improve them to Town standard. Mr. Cote ended by saying there was a lot of discussion and research regarding the issue. He agreed the Board worked for the approximate 14,000 taxpayers in Town. Their decision wasn't made easily.

Mr. Kuzmich didn't hear anyone (on the Board) opposing it. He said there were guidelines that the Town may have to take on the roads as they were patrolled by the Police. He added Marine Patrol used Sandy Beach to launch their boat. He questioned who was getting paid for the easements and utility poles and wanted to know if the Town had collected money for them and taken it from the private road. Mr. Kuzmich said it sounded as if the Board blanketed everything as a private road (secondary road) without looking at each one individually. He believed there Town may be things the Town has to put

in place or take on some of the roads. He felt there was more to be considered and was surprised the Board didn't know any of the numbers for each street or how they were being billed. He hoped to be able to have more discussion and felt they deserved better.

Mr. Lynde told the public the basis for the decision was State Statute (RSA 231:59) that states the money the Town collects for the maintenance of roads can only be spent on Class IV and V roads; this was also upheld by the NH Supreme Court. He said the Selectmen were told, based on RSA 231:59 and the NH Supreme Court decision (Clapp v. Jaffrey) that they should not be plowing the roads. He said if they could find a way, they would like to fix the situation.

Mr. Jay Bibeau, 6 Andover Street stated time doesn't travel fast when a person is waiting for an ambulance. He was concerned about having to wait for both a plow truck and an ambulance. He stated the Town had always plowed the road since he bought his house approximately 30 years ago. Mr. Bibeau mentioned he and his wife were disabled and didn't know where he would get money to pay toward plowing.

Mr. Chris Davich (sp.), 9 Andover Street stated he was a new resident of Pelham. He understood the Town collected taxes from each property owner for the property value which were then subdivided into the Highway Department's budget. He also understood those taxes were spent on the maintenance of Town roads outside of the association. With that he believed the rest of the Town was benefitting from the taxes in a different way than those residing on a private road. Mr. Haverty replied those on private roads don't benefit from the Town's service of snow plowing on a private road. He said when he purchased his home the road was being maintained by the developer; he paid a fee for the maintenance of the road in addition to paying his property taxes. He asked Mr. Davich if he knew his house was on a private road when he purchased it. Mr. Davich answered yes. He understood it was in the best interest of the Town to not pay the cost to bring the private roads up to standard. However, he felt at the same time the Town was benefitting from the taxes paid by those on private roads. He believed the most efficient way to plow the roads was to include them within the existing route. He wanted to know if there was a way to receive a rebate toward taxes, they (residents on private roads) paid for road maintenance that could then be used to subsidize the cost of plowing the roads themselves.

Mr. Haverty explained each year the Road Agent prepares a budget to account for a specific length of roads for plowing, sanding, salting, fill potholes, sealing etc. None of the private roads are figured into that equation. Taxes are paid to maintain the Town road system at large. Mr. Davich believed taxes paid by those on private roads was subsidizing residents on public roads. He asked if the Board would potentially look at whether or not the rate paid by those on private roads for plowing is subsidizing other roads to be plowed and if that amount could be rebated back to those on private roads. Mr. Haverty rejected the notion that taxes paid by those on private roads was subsidizing other people's property values. He said taxes pay for a road system within the Town. By virtue of a person choosing to live on a private road they cannot then say they are being unfairly taxed for Town services.

Mr. Lynde pointed out everyone was assessed based on their property and believed when the assessor reviewed a property, they take a lot of things into consideration.

 Mr. Gladu told the Board they should send out a notification when they take action that affects a large number of people. Mr. Haverty accepted the criticism and said they could have done better. Mr. Gladu spoke about the cost of plowing and said if the Town legally did not want to spend taxpayer money, they should increase the cost charged to private roads.

Mr. Doherty believed the public was trying to have the Board understand there was a difference in value per linear foot and per square foot for property in the pond areas compared to other areas in Town.

He spoke about how things had changed since he first moved to Town and his experiences residing on a private road. He said some people didn't know they were buying property on private roads. He hoped the Board could figure out the highest rate the private roads ever paid and make that figure the rate. He said if the Town came down and opened the roads, the residents would take care of doing the additional clearing/widening. He mentioned there were many times he's taken a chainsaw out to clear Webster Avenue so vehicles could access the road and travel down Wood Road. He said they weren't asking for a lot; they were just asking for something. He reiterated his request for the Town to figure out the highest amount ever charged, and the residents would accept it. He just wanted the Town to help the residents out.

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Mr. Mark Pultar, Little Island Park believed he heard a comment that the Board didn't care about private roads or the elderly. Mr. Haverty replied there was no such comment. He stated the Town wasn't liable. Mr. Pultar was concerned about an ambulance not being able to access a road that isn't plowed. Mr. Haverty informed every time an ambulance was run in the winter a plow truck went with it. Mr. Pultar asked for confirmation that emergency services would still run on private roads with a plow truck. Mr. Haverty answered yes. Mr. Pultar believed if the private roads around Little Island Park were put into a contractor's hands the lake would become polluted by salt and chemicals. Without knowing how a contractor would treat the roads, Mr. Haverty couldn't answer. Mr. Pultar stated he was a third-generation owner and had seen many seasonal structures turn into year-round homes. He reiterated his concern about emergency service access and wanted to know if the Town would be able to help in a situation when there is a large snowfall. Mr. Haverty replied during a storm when an ambulance or fire truck heads out to respond a plow truck goes with them. Mr. McCarthy informed the Fire Department had two pickup trucks with plows that run with an ambulance and/or a fire truck to make sure they can get into areas as needed. The Police Department also has all-wheel drive and fourwheel drive vehicles so they can get to where they need to be during inclement weather. He believed the Police, Fire and Highway Departments had done a great job during the past years to get the right equipment. Mr. Pultar reiterated his concern regarding the pollution of the lake due to the building that had occurred. Mr. Haverty stated if there was a private contractor maintaining the roads that was found to be doing something in direct violation of any ordinance or wetland protection the Town would deal with them most expeditiously. Mr. Pultar asked if the Board had already made a decision to stop plowing. Mr. Haverty replied the Board had voted to cease the plowing of private roads. Based on feedback from others in the room, he said the Board decided to hold a public hearing to get feedback and give people a chance to provide them with information.

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Mr. Soars (83 Webster Avenue) inquired if the attorney told the Town it is completely absolved of any liability when someone gets hurt or dies because the Town did not plow the road. Mr. McCarthy replied yes. Mr. Soars replied the Town needed another attorney.

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Ms. Wendy Landry, Sycamore Street stated she was a social worker within the community and worried about the resident's safety. She said it sounded like the Board had already made a decision. She asked that someone work with the associations to find a contractor who would be willing to work with them. Mr. Haverty replied he had worked with individuals in the room to put them in touch with private contractors. He said while the Board had voted to cease the plowing of private roads using taxpayer dollars, he didn't know that the conversation ended there to help find a solution in some other fashion. By holding the meeting, he was hoping to understand other considerations/issues. He was open to hearing other solutions. Ms. Landry thanked the Board for listening to the residents.

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Mr. Brian Green, 35 Wood Road believed if cost were a problem everyone in the room would be willing to pay. He didn't understand why it wouldn't be possible to add an escrow account to cover an overage in a year. He questioned where an underrun went and suggested that amount could be deposited into an escrow account to cover an overage. He felt there were solutions they could work on. Mr. Green

told the Board he looked into the cited case from the 1980s which said the Town couldn't expend public resources and didn't say the Town could not plow roads. He said the act of plowing the road was not against the law if the residents were paying their fair share. He believed if it were managed correctly and the residents paid their fair share the Town wouldn't open itself up to a problem. Mr. Green heard comments about tax rates and felt plowing in front of someone's home had a disproportionate value. He said there was a value to plowing the private roads and didn't think it was unreasonable for the Board to consider the zoning in the area and how the properties were taxed.

Mr. Davich (9 Andover St) believed the Town saved money at the end of the day by not having to maintain the roads contained within each of the associations despite having property within the boundaries of the Town. He asked if there was a way to quantify how much the Town was saving by not having to maintain the roads; that amount could be used in an escrow or some form of deductible they pay the Town to maintain the roads. Mr. Haverty suspected the other side of the argument was the Town would no longer be charging the associations for plowing; this would save money. He believed there was a gap in the amount the Town collected versus what it was costing. Mr. Davich stated road maintenance fees go into to more than just plowing roads. He said the Town collects (tax) revenues from residents on private roads and uses that money to maintain the Town's road. Mr. Haverty agreed that the Town does not maintain private roads. He said they had been plowing for a fee. He said the Town will stop collecting the fee when they stop plowing. He said the plowing fee did not pay for fixing the roads. Mr. Davich inquired what annual fee would be charged if the association's roads were brought into the Town's road system. Mr. McCarthy believed it would be an exorbitant amount to get the roads up to Town specifications.

Road Agent Frank Ferreira came forward and stated they had done Spring Street Extension years ago. He said the Town had the engineering done and then obtained a price for the project. Each property owner on the road had ten years to pay for the road to be rebuilt to Town standards. As a current example for cost, he informed Hinds Lane was a dirt road in the process of being rebuilt to Town specifications; the cost is approximately \$70,000-\$80,000 for 500 feet. Mr. McCarthy added they hadn't addressed bringing any of the road up to Town standards because the associated cost was an exorbitant amount of money.

Mr. Doherty calculated the math for his road (Wood Road) and based on a 10-year projection (using the numbers discussed) the cost would be approximately \$1,000 per house over a 10-year period of time to have a Town maintained road. Mr. Ferreira noted some people on Spring Street Extension lost property when the road was brought up to Town standards. He added it would also have to go in front of the voters during Town Meeting.

Mr. Dan Webster, 3 Gaston Street understood a decision had been made and the Town wouldn't be able to plow the roads but was uplifted by the fact that the Board was willing to work with the residents to maybe find common ground. He hoped they could all work together and come up with something that made everyone feel better.

Mr. Kuzmich (25 Wood Road) said it was a shame to have the discussion after-the-fact. He asked the Board to tell the residents what they could do. He heard the dollar figure of \$1,000 for ten years and felt it seemed fair to bring the roads up to standard. Mr. Haverty replied he had taken notes and learned some things. He took responsibility for the communication aspect but didn't know if having the current meeting prior to the Board voting would have changed the outcome given they were compelled legally to take the action they took. Mr. Kuzmich commented Little Island Pond was an asset to the Town. he didn't know why the Town wouldn't look at long-term plans to bring the roads up to par. He mentioned the Town's vehicles sand and salt Webster Avenue and asked the Board to consider that fact as they move forward with discussions.

 Ms. Linda Costa, 20 Campbell Road informed the Selectmen a portion of Campbell Road was private, and a portion was public. She wanted to know how the Town would plow and where the snow would be pushed to. Mr. Ferreira replied the plow would stop at Grace Road. The snow would be 'tucked' into the area of the old/original Campbell Road. Mr. Haverty said it wasn't the Town's intent to block residents. Mr. Crooker noted the Town road went further than Grace Road and extended to the stone wall in front of Mr. Gladu's property. He offered to share documentation regarding such with the Board. Mr. Ferreira knew the area and said the plow could back up into Grace Road and drive out of the neighborhood. Mr. Crooker discussed the history of the roads and the plowing, which the Town had done since the 1950s.

Mr. Haverty brought the public hearing to an end and thanked everyone for attending. He reiterated he had taken notes and would follow up on a couple items. He said the Board wanted to work with the residents, they just couldn't continue in the same fashion. He felt residents would be best served to make plans for the coming season in the event they couldn't come up with a solution or implement something.

A member in the public asked if there would be another meeting. Mr. Haverty replied there would not be another 'public hearing' but the Selectmen may talk about it at future meetings. He committed to try to do better with communication.

Highway Building / Pelham Veterans Memorial Park Pavilion update

Mr. McCarthy reported the highway building contract has been signed and the building has been ordered. The building is expected to arrive in late September to early October and should take approximately 4-6 weeks to put up. He then informed the pavilion had also been ordered. Site work in the proposed area has begun.

Town Beach discussion

Mr. Haverty stated the topic of the Town Beach had been discussed on social media. Currently the Town has issued two hundred passes. The Board planned to observe the usage of the passes in relation to social distancing. Mr. McCarthy explained they had reviewed the number of permits issued in the previous year, which was approximately 400. He said the plan was to issue half the number (200) and see what the beach population looked like for a couple weeks. He reviewed the beach population for Friday, Saturday and Sunday and stated they were all sparse and didn't see concerns. Mr. McCarthy recommended looking at the numbers during the week and speak with the Parks and Recreation Director (Brian Johnson) to see if they felt they could issue more permits. He advised a wait list had been started.

 Mr. Haverty asked for the Board's input. Mr. Lynde felt if additional passes could be issued without crowding the beach they should do so. Mr. Haverty noted Mr. McCarthy would review the situation in another week and asked the Board if he would be able to get a general consensus (via telephone) for releasing additional passes. Mr. McCarthy added he was also working with the Health Officer (Karen McGlynn). He said she was aware of his proposal and in full acceptance of such.

Mr. Haverty summarized, for general beach passes Mr. McCarthy will evaluate data and ask for a general consensus of the Selectmen to possibly release some number of passes that will come from a recommendation between Mr. McCarthy, Mr. Johnson, and Ms. McGlynn. The Board agreed.

639 640		stated another topic came up from a citizen, given the Town beach was within Pelham norial Park, about issuing veterans free of charge they could maintain every year.				
641 642 643 644 645	active duty in	Mr. Lynde informed he had served a year and a half in the Marine Corps Reserves and three years active duty in the Army and he was not looking for handouts. He said he served his country and didn't feel he should be treated any differently.				
646 647 648 649 650 651	gesture. Mr. F the gesture bu get a pass and	Ms. Forde didn't know the number of people that would take the offer, but she felt it would be a nice gesture. Mr. Haverty agreed. Mr. Cote stated he was in the Army and felt most veterans may appreciate the gesture but not take the offer; however, there may be some veterans that don't have the ability to get a pass and it would be a nice gesture for them. Mr. Bergeron agreed it would be a nice gesture. Mr. Haverty also felt it would be a nice gesture.				
652 653 654 655	demeaned the	oke about the Veteran's tax exemption. He felt when it was opened to anyone serving it veterans receiving it because they were in service during 'war time'. He noted a person in the service for 90 days: barely out of boot camp.				
656 657 658 659 660	someone was Haverty quest suggested mal	Mr. Haverty asked what criteria the Board wanted to put around the beach pass. Mr. McCarthy felt if someone was honorably discharged and had a DD214 that states it they should receive a pass. Mr. Haverty questioned if veterans who have already purchased a pass should be issued a refund. He suggested making it effective June 24 th , with a person's proper credentialing. After a brief discussion it was also decided veterans would be issued a pass and not have to be on the wait list.				
661	MOTION:	(Forde/Cote) The Town of Pelham issue beach passes free of charge annually to any veteran who can present a form DD214 saying they were Honorably Discharged.				
662	VOTE:	(4-0-1) The motion carried. Mr. Lynde abstained.				
663	TOWN ADM	HNISTRATOR / SELECTMEN REPORTS				
664 665 666	Mr. McCarthy	informed the Board he had two trust fund expenditure requests:				
667 668	1) Morton Buildings – down payment for the Highway Building \$43,995 to be expended out of the Highway Building Capital Reserve Fund.					
669 670 671 672 673	2) From Town Accountant Jean Olsen – to expend \$20,084.91 out of the Compensated Absence Trust Fund. This is to pay six former employee compensated absence for the period of June 21, 2019 through December 31, 2019.					
073	MOTION:	(Lynde/Cote) To approve a withdrawal from the Highway Building Capital Reserve Fund in the amount of \$43,995.				
674	VOTE:	(5-0-0) The motion carried.				
675	MOTION:	(Lynde/Cote) To approve a withdrawal of \$20,084.91 from the Compensated Absence Trust Fund.				
676	VOTE:	(5-0-0) The motion carried.				

677 Mr. McCarthy asked the Board if anyone had proposed changes to the Dedication Policy. Mr. Cote and Mr. Lynde read aloud proposed amendments. Mr. McCarthy will make the changes. 678

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Mr. Cote inquired when the interviews for the Agricultural Commission would occur. Mr. McCarthy replied they could be scheduled for the next meeting. Mr. Cote informed only one person submitted an application for the energy committee. Mr. Haverty suggested having a discussion at their next meeting. Mr. Cote understood they had a bid submission for trees; however, in reviewing the Town Tree Policy he saw some of the trees were dedicated trees and the Town isn't responsible for replacing trees after one year. He felt they should replace the trees. He also mentioned there were trees needing to be replaced at Muldoon Park that had been covered over by grass. He left it up to the Board whether to replace those trees or plant grass in that location. There was a general agreement to replace the trees. Mr. Cote said he would redo the quote.

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Regarding the Planning Board, Mr. Cote informed the Board there were issues going on with a particular developer in Town and whether they were breaking specific State laws. He would like to pursue Town Counsel's advice on how to go forward. Mr. Lynde asked if the Planning Director was dealing with the situation. Mr. Cote replied it was also the Town's responsibility and felt there was a conflict. There was no objection to Mr. Cote's request.

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Mr. Lynde informed the New Hampshire Municipal Association recently had a presentation from the New Hampshire Retirement System. They are projecting the rates will increase for fiscal year 2022 between 10%-25%. In addition, the Legislature added a cost of living which will add an additional \$30 million.

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Ms. Forde attended a Storm Water and Illicit Discharge meeting through the Planning Department. She said Planning Director Jeff Gowan, Zoning Administrator Jenn Beauregard, Fire Chief James Midgley, and several Police Officers were in attendance for training. She said they were keeping up with their required duties per the Environmental Protection Agency.

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REQUEST FOR NON-PUBLIC SESSION

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MOTION: (Forde/Cote) Request for a non-public session per RSA 91-A:3,II, a (personnel)

VOTE: (5-0-0) The motion carried.

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It was noted that when the Board returned, after the non-public session, the Board would not take any other action publicly, except to possibly seal the minutes of the non-public session and to adjourn the meeting. The Board entered into a non-public session at approximately 9:33pm.

MOTION: (Forde/Cote) To leave non-public session.

VOTE: (5-0-0) The motion carried.

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The Board returned to public session at approximately 9:52pm. 712

MOTION: (Lynde/Cote)To indefinitely seal the minutes of the non-public session.

VOTE: (5-0-0) The motion carried.

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<u>ADJOURNMENT</u>				
MOTI	ON:	(Forde/Cote)To adjourn the	meeting.	
VOTE	:	(5-0-0) The motion carried.		
The meeting was adjourned at approximately 9:52pm.				
			Respectfully submitted,	
			Charity A. Landry	
			Recording Secretary	